## THE GENERAL ASSEMBLY OF PENNSYLVANIA

## **HOUSE BILL**

No. 1191 Session of 2025

INTRODUCED BY MATZIE, BURGOS, STEELE, DEASY, HILL-EVANS, MADDEN, GIRAL, McNEILL, PIELLI, FREEMAN, KENYATTA, VENKAT, SANCHEZ, HADDOCK, MALAGARI, RIVERA, DONAHUE, DAVIDSON, CIRESI, WARREN, SCHLOSSBERG AND SCHMITT, APRIL 15, 2025

REFERRED TO COMMITTEE ON CONSUMER PROTECTION, TECHNOLOGY AND UTILITIES, APRIL 15, 2025

Amending Title 66 (Public Utilities) of the Pennsylvania

## AN ACT

Consolidated Statutes, in railroads, providing for prohibition on blocking of crossings, for limitation on length of freight or work trains, for authorization to 3 4 monitor safety practices and operations by collective 5 bargaining representatives, for safe staffing levels for trains or light engines, for wayside detector systems, for study of transportation of hazardous materials or waste and 8 for reporting system for transportation of hazardous 9 materials or waste; and imposing penalties. 10 11 The General Assembly of the Commonwealth of Pennsylvania 12 hereby enacts as follows: 13 Section 1. Title 66 of the Pennsylvania Consolidated 14 Statutes is amended by adding sections to read: § 2710. Prohibition on blocking of crossings. 15 16 A railroad owner or operator may not allow for the blocking 17 of a railroad/highway grade crossing that results in the delay of an emergency vehicle from assisting a person or property in 18 distress for more than five minutes. The commission shall assess 19 a civil penalty of \$10,000 for each violation of this section. 20

- 1 § 2711. Limitation on length of freight or work trains.
- 2 A railroad operating on a main track or branch line in this
- 3 Commonwealth may not run, or permit to be run, a freight or work
- 4 train which exceeds 8,500 feet in length on any part of the main
- 5 track or branch line.
- 6 § 2712. Authorization to monitor safety practices and
- 7 <u>operations by collective bargaining representatives.</u>
- 8 The collective bargaining representative for each craft of
- 9 <u>railroad employee and the State director or representative for</u>
- 10 each craft of railroad employee shall be permitted to monitor
- 11 the safety practices and operations of a railroad operating in
- 12 this Commonwealth. The collective bargaining representative or
- 13 State director or representative may accompany the commission
- 14 during an investigation or inspection of a railroad safety
- 15 matter. In monitoring the safety practices and operations of a
- 16 railroad under this section, the collective bargaining
- 17 representative or State director or representative may take
- 18 photographs and conduct an investigation on railroad property as
- 19 may be necessary for the purpose of ensuring compliance with
- 20 Federal or State laws and regulations, as well as take
- 21 photographs and conduct an investigation of a safety hazard that
- 22 may result in injury or death to a railroad employee. Any
- 23 information, data, evidence or photographs collected by the
- 24 monitoring of the safety practices and operations of a railroad
- 25 under this section may not be disseminated except in furtherance
- 26 of an official investigation related to a potential violation of
- 27 Federal or State laws and regulations. A railroad may not assert
- 28 that the collective bargaining representative or State director
- 29 or representative is trespassing on railroad property during an
- 30 <u>investigation authorized under this section</u>.

- 1 § 2713. Safe staffing levels for trains or light engines.
- 2 (a) Staffing levels. -- A train or light engine used in
- 3 connection with the movement of freight in this Commonwealth
- 4 shall have a crew that consists of at least two individuals. A
- 5 <u>superintendent</u>, trainmaster or other employee of a railroad may
- 6 not order or otherwise require a train or light engine used in
- 7 connection with the movement of freight to be operated unless
- 8 the train or light engine has a crew that consists of at least
- 9 two individuals.
- 10 (b) Construction. -- Subsection (a) shall not apply to a Class
- 11 II or III railroad as defined by the United States Surface
- 12 <u>Transportation Board on the effective date of this subsection</u>
- 13 and shall be construed to relate only to safety, including
- 14 ensuring that no train or light engine used in connection with
- 15 the movement of freight is left without a functional crew member
- 16 <u>as a result of a medical emergency.</u>
- 17 (c) Penalties. -- The commission may assess a civil penalty
- 18 against a person who willfully violates subsection (a) in
- 19 accordance with the following:
- 20 (1) If, within three years of the violation, the
- 21 <u>commission has not previously assessed a civil penalty</u>
- against the person under this subsection, the commission may
- 23 <u>impose a civil penalty of not less than \$1,000, but not more</u>
- 24 than \$5,000.
- 25 (2) If, within three years of the violation, the
- commission has previously assessed one civil penalty against
- 27 <u>the person under this subsection, the commission may impose a</u>
- civil penalty of not less than \$5,000, but not more than
- 29 \$10,000.
- 30 (3) If, within three years of the violation, the

- 1 <u>commission has previously assessed two or more civil</u>
- 2 penalties against the person under this subsection, the
- 3 <u>commission may impose a civil penalty of not less than</u>
- 4 \$10,000, but not more than \$25,000.
- 5 (d) Enforcement. -- The Attorney General, upon the request of
- 6 the commission, shall bring a civil action to collect the
- 7 penalties specified under subsection (c). The State Treasurer
- 8 shall deposit all of the money collected from the civil
- 9 penalties imposed under this section into the General Fund.
- 10 (e) Definitions.--As used in this section, the term "train
- 11 or light engine used in connection with the movement of freight"
- 12 <u>does not include hostler service or utility employees.</u>
- 13 § 2714. Wayside detector systems.
- 14 (a) System requirements. -- The commission, in consultation
- 15 with the department, shall work with a railroad operating in
- 16 this Commonwealth to certify that wayside detector systems are
- 17 located and functional on tracks where the railroad operates
- 18 that are classified as Class IV or greater by the Federal
- 19 Railroad Administration on the effective date of this
- 20 subsection. The railroad shall ensure that the following
- 21 requirements are met:
- 22 (1) The wayside detector systems shall be properly
- 23 installed, maintained, repaired and operational in accordance
- with the guidelines issued by the United States Department of
- 25 <u>Transportation and the Federal Railroad Administration.</u>
- 26 (2) Any expired, nonworking or outdated wayside detector
- 27 <u>system or its component parts shall be removed and replaced</u>
- with new parts or an entirely new wayside detector system.
- 29 (3) The distance between wayside detector systems shall
- 30 be appropriate, when accounting for the natural terrain

- 1 <u>surrounding a track where the railroad operates and the</u>
- 2 safety of the trains, rolling stock, on-track equipment,
- 3 their operators, their passengers and the persons and
- 4 property in the vicinity of the track, to provide an operator
- 5 <u>of a train with sufficient time to do any of the following if</u>
- 6 a defect is detected:
- 7 <u>(i) Respond to an alert projected by a wayside</u>
- 8 <u>detector system.</u>
- 9 <u>(ii) Stop the train, rolling stock or on-track</u>
- 10 <u>equipment</u>, if necessary.
- 11 (iii) Make necessary repairs or, if a repair is
- 12 <u>impossible at the location, remove the component parts or</u>
- 13 <u>equipment that is defective.</u>
- 14 (4) The railroad shall have defined, written standards
- and training for railroad employees pertaining to wayside
- detector system defect alerts, the course of action that
- 17 railroad employees are required to take to respond to the
- 18 alerts and appropriate monitoring and responses by the
- 19 railroad if railroad employees fail to take the required
- 20 course of action.
- 21 (b) Refusal to cooperate. -- If a railroad refuses to work or
- 22 otherwise cooperate with the commission in good faith under
- 23 subsection (a), the commission shall investigate the railroad's
- 24 safety practices and standards in accordance with 49 CFR Pt. 212
- 25 (relating to State safety participation regulations). The
- 26 commission shall determine whether the railroad appears to be in
- 27 <u>compliance with Federal railroad safety laws as defined in 49</u>
- 28 CFR 209.3 (relating to definitions).
- 29 <u>(c) Noncompliance.--If a railroad does not appear to be in</u>
- 30 compliance with Federal railroad safety laws based on an

- 1 <u>investigation conducted under subsection (b)</u>, no later than 60
- 2 days after the conclusion of the investigation, the commission
- 3 shall make a report to the Federal Railroad Administration. The
- 4 report shall detail the results of the investigation and
- 5 recommend that the Federal Railroad Administration take
- 6 <u>enforcement action within the Federal Railroad Administration's</u>
- 7 <u>authority against the railroad for the safety violations</u>
- 8 <u>discovered through the investigation</u>. The commission shall send
- 9 a copy of the report to the following:
- 10 (1) The Governor.
- 11 (2) The President pro tempore of the Senate.
- 12 (3) The Minority Leader of the Senate.
- 13 <u>(4) The Speaker of the House of Representatives.</u>
- 14 (5) The Minority Leader of the House of Representatives.
- 15 (d) Notice of defects. -- When a wayside detector system
- 16 detects a defect in a passing train, rolling stock, on-track
- 17 equipment or its component equipment and parts, if the message
- 18 regarding the defect is not immediately sent to the operator of
- 19 the train, rolling stock or on-track equipment, the person who
- 20 receives the message shall immediately notify the operator of
- 21 the train, rolling stock or on-track equipment of the defect.
- 22 The commission shall ensure that the manner in which a wayside
- 23 detector system message is sent and received complies with this
- 24 subsection.
- 25 (e) Definitions.--As used in this section, the following
- 26 words and phrases shall have the meanings given to them in this
- 27 subsection unless the context clearly indicates otherwise:
- 28 "Defect." Any of the following:
- 29 <u>(1) A hot wheel bearing.</u>
- 30 <u>(2)</u> A hot wheel.

- 1 (3) A defective bearing that is detected through
- 2 <u>acoustics.</u>
- 3 (4) Dragging equipment.
- 4 (5) Excessive height or weight.
- 5 (6) A shifted load.
- 6 <u>(7) A low hose.</u>
- 7 <u>(8) A rail temperature defect.</u>
- 8 (9) A wheel condition defect.
- 9 <u>"Department." The Department of Transportation of the</u>
- 10 Commonwealth.
- 11 "Wayside detector system." An electronic device or a series
- 12 of connected devices that scan passing trains, rolling stock,
- 13 <u>on-track equipment and their component equipment and parts for</u>
- 14 <u>defects.</u>
- 15 § 2715. Study of transportation of hazardous materials or
- waste.
- 17 (a) Examination of Federal and State laws.--The commission,
- 18 in consultation with the department, shall examine current
- 19 Federal and State laws regarding the following:
- 20 (1) The regulations and protocols pertaining to the
- 21 transportation of hazardous materials and hazardous waste by
- 22 <u>railroads</u>.
- 23 (2) The requirements pertaining to when, how and to whom
- the transportation of hazardous materials and hazardous waste
- 25 by railroads shall be disclosed.
- 26 (b) Report.--The commission, in consultation with the
- 27 <u>department</u>, shall compile the information examined under
- 28 subsection (a) into a report. The report shall include
- 29 <u>recommendations regarding the following:</u>
- 30 (1) Methods to strengthen the Commonwealth's safety

1	requirements for the transportation of hazardous materials
2	and hazardous waste by railroads.
3	(2) Appropriate enhancements to current civil and
4	criminal penalties relating to the transportation of
5	hazardous materials and hazardous waste by railroads,
6	including penalties for the following:
7	(i) The mishandling of hazardous materials and
8	hazardous waste.
9	(ii) Failing to disclose or failing to meet all
10	disclosure requirements relating to the transportation of
11	hazardous materials and hazardous waste.
12	(c) Submission No later than 90 days after the effective
13	date of this subsection, the commission, in consultation with
14	the department, shall submit the report required under
15	subsection (b) to all of the following:
16	(1) The President pro tempore of the Senate.
17	(2) The Minority Leader of the Senate.
18	(3) The Speaker of the House of Representatives.
19	(4) The Minority Leader of the House of Representatives.
20	(d) Definitions As used in this section, the following
21	words and phrases shall have the meanings given to them in this
22	subsection unless the context clearly indicates otherwise:
23	"Department." The Department of Transportation of the
24	Commonwealth.
25	§ 2716. Reporting system for transportation of hazardous
26	materials or waste.
27	The commission shall promulgate regulations to create a
28	reporting system for the transportation of hazardous materials
29	and waste by railroads within this Commonwealth. The information
30	contained in the reporting system shall not be made public or

- 1 otherwise be accessible under the act of February 14, 2008
- 2 (P.L.6, No.3), known as the Right-to-Know Law, but the
- 3 <u>commission shall make the information available via a secure</u>
- 4 <u>online database accessible only to the Federal Emergency</u>
- 5 Management Agency, the Pennsylvania Emergency Management Agency
- 6 and county emergency management agencies.
- 7 Section 2. This act shall take effect in 180 days.