## ENGROSSED SUBSTITUTE HOUSE BILL 1371

## State of Washington 68th Legislature 2023 Regular Session

**By** House Finance (originally sponsored by Representatives Barkis, Leavitt, Orcutt, Fey, Barnard, Chapman, Low, Connors, Goehner, Chambers, Chandler, Couture, Griffey, Hutchins, Robertson, Volz, Walsh, Christian, Doglio, Schmick, and Gregerson)

READ FIRST TIME 02/24/23.

AN ACT Relating to government incentives for improving freight railroad infrastructure; adding new sections to chapter 82.04 RCW; adding a new section to chapter 82.08 RCW; adding a new section to chapter 82.12 RCW; adding new sections to chapter 82.16 RCW; creating new sections; providing effective dates; and providing expiration dates.

7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. Sec. 1. The legislature finds that railroads play 8 crucial role in economic development, serving nearly every 9 a retail, and resource-based 10 industrial, wholesale, sector in 11 Washington's economy. The legislature further finds that freight 12 railroad infrastructure is an essential link in the supply chain and 13 provides an efficient way to connect Washington's economy to national 14 and international markets. The legislature further finds that maintenance and improvements to the railroad system are needed to 15 16 support modern 286,000 pound railcars, foster economic development, 17 increase infrastructure resiliency, avoid supply chain disturbances, and meet carbon reduction goals for transportation greenhouse gases. 18 19 The legislature intends to provide incentives to the rail industry 20 that can lead to a more effective short line rail system.

<u>NEW SECTION.</u> Sec. 2. A new section is added to chapter 82.04
 RCW to read as follows:

3 (1) A credit is allowed against taxes due under this chapter for
4 expenditures made by an eligible taxpayer pursuant to subsection (2)
5 of this section.

6 (2) Qualified expenditures incurred by an eligible taxpayer may 7 be used to generate a credit for the following amounts:

8 (a) For qualified short line railroad maintenance expenditures, a 9 credit is allowed against the taxes due under this chapter in an 10 amount equal to 50 percent of the qualified short line railroad 11 maintenance expenditures. The amount of the credit may not exceed an 12 amount equal to \$5,000 multiplied by the number of miles of railroad 13 track owned or leased in the state by the eligible taxpayer as of the 14 close of the calendar year.

(b) For qualified new rail development expenditures, a credit is 15 16 allowed against the taxes due under this chapter in an amount equal 17 to 100 percent of the new rail development expenditures of an 18 eligible taxpayer. The amount of credit earned for new rail 19 development expenditures may not exceed \$2,000,000 for each eligible taxpayer in a calendar year. Credits are available on a first-in-time 20 basis. The department must disallow any credits, or portions thereof, 21 that would cause the total amount of credits claimed under this 22 23 subsection (2)(b) during any calendar year to exceed \$15,000,000.

(c) For qualified railroad modernization and rehabilitation expenditures, a credit is allowed against the taxes due under this chapter in an amount equal to 100 percent of the qualified railroad modernization and rehabilitation expenditures by an eligible taxpayer.

(3) The credit claimed may not exceed the tax that would otherwise be due under this chapter. Refunds may not be granted in the place of credits. Any amount of credit earned under this section not claimed by the person in one calendar year may be carried forward for no more than five calendar years immediately following the year that the credit was earned.

35 (4)(a) An eligible taxpayer may assign distribution of all or a 36 portion of the unused credit earned under this section to any 37 taxpayer subject to the tax imposed under this chapter at any time 38 during the year in which the credit is earned and five years 39 following the year that the credit is earned.

1 (b) To transfer all or any portion of an unused credit earned, 2 the taxpayer originally allowed the credit, and the subsequent transferee must jointly file a credit transfer application with the 3 department. The application must include: 4 (i) The names, addresses, and taxpayer identification numbers of 5 6 the parties to the transfer; 7 (ii) The amount of the credit being transferred; (iii) The year the credit was originally earned by the 8 9 transferring taxpayer; (iv) The tax year or years for which the credit may be claimed; 10 11 and 12 (v) Any other information or documents the department may 13 require. 14 (c) No credit transfer applications under (b) of this subsection (4) may be submitted after January 1, 2035. 15 (5) The department shall administer the credit. The department 16 17 shall provide a simple credit application form that the department 18 shall post on its website. (6) No new credits may be earned for qualifying expenditures 19 after January 1, 2035. 20 21 (7) For the purposes of this section, the following definitions 22 apply: (a) "Class I railroad" means a railroad that is classified by the 23 24 United States surface transportation board as a class I railroad, as 25 defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 26 2023. 27 (b) "Eligible taxpayer" means: (i) Any railroad subject to the tax under this chapter that is 28 29 classified by the United States surface transportation board as a class II or class III railroad, as defined in 49 C.F.R. Sec. 30 31 1201.1-1(a), as in effect on January 1, 2023; (ii) Any railroad owned by a port, city, or county in the state 32 of Washington; or 33 (iii) Any owner or lessee of rail siding, industrial spur, or 34 35 industry track located on or adjacent to a class II or class III 36 railroad in the state of Washington. (c) "Industrial spur" means a secondary track used by railroads 37 and customers at a location to load and unload railcars without 38

39 interfering with other railroad operations.

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1 (d) "Qualified new rail development expenditures" means 2 expenditures for new rail development by an eligible taxpayer, which 3 includes the construction of new track, industrial leads, switches, 4 industrial spurs, sidings, rail loading docks, and transloading 5 structures involved with providing rail services to new customer 6 locations or existing customer expansions in the state by an eligible 7 taxpayer.

"Qualified railroad modernization and rehabilitation 8 (e) expenditures" means expenditures by an eligible taxpayer to upgrade 9 less than 90 pound rail and switches, 286,000 capacity rail upgrades 10 11 to the mainline track, rail and tie replacement projects, track capacity enhancements, bridge rehabilitation or bridge replacement 12 projects, or other track-related projects determined to enhance or 13 14 modernize the existing track infrastructure in the state by an 15 eligible taxpayer.

(f) "Qualified short line railroad maintenance expenditures" means expenditures for railroad infrastructure including, but not limited to, rail, ties, tie plates, joint bars, fasteners, switches, ballast, subgrade, roadbed, bridges, industrial leads, sidings, signs, safety barriers, crossing signals and gates, and related track structures owned or leased by a class II or class III railroad.

(g) "Siding" means a short section of track, distinct from a mainline, branch line, or spur, connected by switches to a main track and used for storage, passing, or other purposes.

(8) This section does not apply to class I railroads or short line railroads owned by a class I railroad or any of its subsidiaries.

(9) No person may claim a credit against taxes due under both this chapter and chapter 82.16 RCW for the same qualified expenditures.

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(10) This section expires January 1, 2040.

32 <u>NEW SECTION.</u> Sec. 3. A new section is added to chapter 82.04 33 RCW to read as follows:

(1) Any owner or operator of a class I railroad, or owner of a company that recycles railroad material, is eligible for an exemption from the tax under this chapter in the form of a credit as provided in this section if:

(a) The class I railroad transfers to an eligible taxpayer rail,
 ties, tie plates, joint bars, fasteners, switches, ballast, or other

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1 equipment or materials that are part of the rail infrastructure it 2 has removed from use on the main railroad line to be installed on 3 tracks used by class II and class III railroads; or

4 (b) The owner of a company that recycles railroad materials 5 transfers to an eligible taxpayer rail, ties, tie plates, joint bars, 6 fasteners, switches, ballast, or other equipment or materials that 7 are part of the rail infrastructure to be installed on tracks used by 8 class II and class III railroads.

9 (2) The credit is equal to the fair market value of the donated 10 materials used for track maintenance, expansion, or modernization. 11 Materials must be given to a qualifying recipient without 12 consideration to receive a credit.

(3) (a) An owner or operator of a class I railroad, or owner of a company that recycles railroad material, may assign distribution of all or a portion of the unused credit earned under this section to any taxpayer subject to the tax imposed under this chapter at any time during the year in which the credit is earned and five years following the year that the credit is earned.

(b) To transfer all or any portion of an unused credit earned, the taxpayer originally allowed the credit and the subsequent transferee must jointly file a credit transfer application with the department. The application must include:

(i) The names, addresses, and taxpayer identification numbers ofthe parties to the transfer;

25 (ii) The amount of the credit being transferred;

26 (iii) The year the credit was originally earned by the 27 transferring taxpayer;

28 (iv) The tax year or years for which the credit may be claimed;29 and

30 (v) Any other information or documents the department may 31 require.

32 (c) No credit transfer applications under (b) of this subsection33 (3) may be submitted after January 1, 2035.

34 (4) The department shall administer the credit. The department 35 shall provide a simple credit application form that the department 36 shall post on its website.

37 (5) The credit claimed may not exceed the tax that would 38 otherwise be due under this chapter. Refunds may not be granted in 39 the place of credits. Any amount of credit earned under this section 40 not claimed by the person in one calendar year may be carried forward

1 for no more than five calendar years immediately following the year 2 that the credit was earned.

3 (6) No new credits may be earned for qualifying expenditures 4 after January 1, 2035.

5 (7) For purposes of this section, the following definitions 6 apply:

7 (a) "Class I railroad" means a railroad that is classified by the 8 United States surface transportation board as a class I railroad, as 9 defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 10 2023.

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(b) "Eligible taxpayer" means:

(i) Any railroad subject to the tax under this chapter that is classified by the United States surface transportation board as a class II or class III railroad, as defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 2023;

16 (ii) Any railroad owned by a port, city, or county in the state 17 of Washington; or

18 (iii) Any owner or lessee of rail siding, industrial spur, or 19 industry track located on or adjacent to a class II or class III 20 railroad in the state of Washington.

(c) "Industrial spur" means a secondary track used by railroads and customers at a location to load and unload railcars without interfering with other railroad operations.

(d) "Siding" means a short section of track, distinct from a
 mainline, branch line, or spur, connected by switches to a main track
 and used for storage, passing, or other purposes.

(8) This section does not apply to short line railroads owned bya class I railroad or any of its subsidiaries.

(9) No person may claim a credit against taxes due under both
 this chapter and chapter 82.16 RCW for the same donated materials.

31 (10) This section expires January 1, 2040.

32 <u>NEW SECTION.</u> Sec. 4. A new section is added to chapter 82.08 33 RCW to read as follows:

34 (1) The tax levied by RCW 82.08.020 does not apply to sales of35 materials required for track maintenance to:

36 (a) Owners and operators of class II or class III railroads;

37 (b) Any railroad or freight rail facility owned by a port, city,38 or county in the state of Washington; or

1 (c) Any owner or lessee of a rail siding, industrial spur, or 2 industry track located on or adjacent to a class II or class III 3 railroad in the state of Washington.

4 (2) For the purposes of this section, the following definitions 5 apply:

6 (a) "Class I railroad" means a railroad that is classified by the 7 United States surface transportation board as a class I railroad, as 8 defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 9 2023.

10 (b) "Class II or class III railroad" means railroads that are 11 classified by the United States surface transportation board as a 12 class II or class III railroad, as defined in 49 C.F.R. Sec. 13 1201.1-1(a), as in effect on January 1, 2023.

(c) "Freight rail facilities" means the infrastructure used to transport freight by rail, specifically to rail yards, terminals, sidings, and marshalling yards that play an important role in the transportation and distribution and shipping of goods over long distances.

(d) "Industrial spur" means a secondary track used by railroads and customers at a location to load and unload railcars without interfering with other railroad operations.

(e) "Materials required for track maintenance" means rail, ties,
tie plates, joint bars, fasteners, switches, ballast, subgrade,
roadbed, bridges, industrial leads, sidings, signs, safety barriers,
crossing signals and gates, and track.

26 (f) "Siding" means a short section of track, distinct from a 27 mainline, branch line, or spur, connected by switches to a main track 28 and used for storage, passing, or other purposes.

(3) This section does not apply to class I railroads or short line railroads owned by a class I railroad or any of its subsidiaries.

32 (4) This section expires January 1, 2035.

33 <u>NEW SECTION.</u> Sec. 5. A new section is added to chapter 82.12 34 RCW to read as follows:

35 (1) The provisions of this chapter do not apply with respect to 36 materials required for track maintenance to:

37 (a) Owners and operators of class II or class III railroads;

38 (b) Any railroad or freight rail facility owned by a port, city, 39 or county in the state of Washington; or

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1 (c) Any owner or lessee of a rail siding, industrial spur, or 2 industry track located on or adjacent to a class II or class III 3 railroad in the state of Washington.

4 (2) For purposes of this section, the following definitions 5 apply:

6 (a) "Class I railroad" means a railroad that is classified by the 7 United States surface transportation board as a class I railroad, as 8 defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 9 2023.

10 (b) "Class II or class III railroad" means railroads that are 11 classified by the United States surface transportation board as a 12 class II or class III railroad, as defined in 49 C.F.R. Sec. 13 1201.1-1(a), as in effect on January 1, 2023.

(c) "Freight rail facilities" means the infrastructure used to transport freight by rail, specifically to rail yards, terminals, sidings, and marshalling yards that play an important role in the transportation and distribution and shipping of goods over long distances.

(d) "Industrial spur" means a secondary track used by railroads and customers at a location to load and unload railcars without interfering with other railroad operations.

(e) "Materials required for track maintenance" has the same meaning as in section 4 of this act.

(f) "Siding" means a short section of track, distinct from a mainline, branch line, or spur, connected by switches to a main track and used for storage, passing, or other purposes.

(3) This section does not apply to class I railroads or short line railroads owned by a class I railroad or any of its subsidiaries.

(4) This section expires January 1, 2035.

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31 <u>NEW SECTION.</u> Sec. 6. A new section is added to chapter 82.16 32 RCW to read as follows:

(1) A credit is allowed against taxes due under this chapter for
 expenditures made by an eligible taxpayer pursuant to subsection (2)
 of this section.

36 (2) Qualified expenditures incurred by an eligible taxpayer may 37 be used to generate a credit for the following amounts:

38 (a) For qualified short line railroad maintenance expenditures, a39 credit is allowed against the taxes due under this chapter in an

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amount equal to 50 percent of the qualified short line railroad maintenance expenditures. The amount of the credit may not exceed an amount equal to \$5,000 multiplied by the number of miles of railroad track owned or leased in the state by the eligible taxpayer as of the close of the calendar year.

6 (b) For qualified new rail development expenditures, a credit is 7 allowed against the taxes due under this chapter in an amount equal to 100 percent of the new rail development expenditures of an 8 eligible taxpayer. The amount of credit earned for new rail 9 development expenditures may not exceed \$2,000,000 for each eligible 10 11 taxpayer in a calendar year. Credits are available on a first-in-time 12 basis. The department must disallow any credits, or portions thereof, that would cause the total amount of credits claimed under this 13 subsection (2)(b) during any calendar year to exceed \$15,000,000. 14

15 (c) For qualified railroad modernization and rehabilitation 16 expenditures, a credit is allowed against the taxes due under this 17 chapter in an amount equal to 100 percent of the qualified railroad 18 modernization and rehabilitation expenditures by an eligible 19 taxpayer.

(3) The credit claimed may not exceed the tax that would otherwise be due under this chapter. Refunds may not be granted in the place of credits. Any amount of credit earned under this section not claimed by the person in one calendar year may be carried forward for no more than five calendar years immediately following the year that the credit was earned.

(4) (a) An eligible taxpayer may assign distribution of all or a portion of the unused credit earned under this section to any taxpayer subject to the tax imposed under this chapter at any time during the year in which the credit is earned and five years following the year that the credit is earned.

31 (b) To transfer all or any portion of an unused credit earned, 32 the taxpayer originally allowed the credit and the subsequent 33 transferee must jointly file a credit transfer application with the 34 department. The application must include:

35 (i) The names, addresses, and taxpayer identification numbers of 36 the parties to the transfer;

37 (ii) The amount of the credit being transferred;

38 (iii) The year the credit was originally earned by the 39 transferring taxpayer;

(iv) The tax year or years for which the credit may be claimed;
 and

3 (v) Any other information or documents the department may 4 require.

5 (c) No credit transfer applications under (b) of this subsection 6 (4) may be submitted after January 1, 2035.

7 (5) The department shall administer the credit. The department
8 shall provide a simple credit application form that the department
9 shall post on its website.

10 (6) No new credits may be earned for qualifying expenditures 11 after January 1, 2035.

12 (7) For the purposes of this section, the following definitions 13 apply:

(a) "Class I railroad" means a railroad that is classified by the
United States surface transportation board as a class I railroad, as
defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1,
2023.

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(b) "Eligible taxpayer" means:

(i) Any railroad subject to the tax under this chapter that is classified by the United States surface transportation board as a class II or class III railroad, as defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1, 2023;

(ii) Any railroad owned by a port, city, or county in the state of Washington; or

(iii) Any owner or lessee of rail siding, industrial spur, or industry track located on or adjacent to a class II or class III railroad in the state of Washington.

(c) "Industrial spur" means a secondary track used by railroads and customers at a location to load and unload railcars without interfering with other railroad operations.

rail 31 "Qualified new development expenditures" means (d) expenditures for new rail development by an eligible taxpayer, which 32 includes the construction of new track, industrial leads, switches, 33 industrial spurs, sidings, rail loading docks, and transloading 34 structures involved with providing rail services to new customer 35 36 locations or existing customer expansions in the state by an eligible 37 taxpayer.

(e) "Qualified railroad modernization and rehabilitation
 expenditures" means expenditures by an eligible taxpayer to upgrade
 less than 90 pound rail and switches, 286,000 capacity rail upgrades

to the mainline track, rail and tie replacement projects, track capacity enhancements, bridge rehabilitation or bridge replacement projects, or other track-related projects determined to enhance or modernize the existing track infrastructure in the state by an eligible taxpayer.

6 (f) "Qualified short line railroad maintenance expenditures" 7 means expenditures for railroad infrastructure including, but not 8 limited to, rail, ties, tie plates, joint bars, fasteners, switches, 9 ballast, subgrade, roadbed, bridges, industrial leads, sidings, 10 signs, safety barriers, crossing signals and gates, and related track 11 structures owned or leased by a class II or class III railroad.

12 (g) "Siding" means a short section of track, distinct from a 13 mainline, branch line, or spur, connected by switches to a main track 14 and used for storage, passing, or other purposes.

(8) This section does not apply to class I railroads or short line railroads owned by a class I railroad or any of its subsidiaries.

18 (9) No person may claim a credit against taxes due under both 19 this chapter and chapter 82.04 RCW for the same qualified 20 expenditures.

(10) This section expires January 1, 2040.

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22 <u>NEW SECTION.</u> Sec. 7. A new section is added to chapter 82.16 23 RCW to read as follows:

(1) Any owner or operator of a class I railroad, or owner of a company that recycles railroad material, is eligible for an exemption from the tax under this chapter in the form of a credit as provided in this section if:

(a) The class I railroad transfers to an eligible taxpayer rail,
ties, tie plates, joint bars, fasteners, switches, ballast, or other
equipment or materials that are part of the rail infrastructure it
has removed from use on the main railroad line to be installed on
tracks used by class II and class III railroads; or

33 (b) The owner of a company that recycles railroad materials 34 transfers to an eligible taxpayer rail, ties, tie plates, joint bars, 35 fasteners, switches, ballast, or other equipment or materials that 36 are part of the rail infrastructure to be installed on tracks used by 37 class II and class III railroads.

38 (2) The credit is equal to the fair market value of the donated39 materials used for track maintenance, expansion, or modernization.

Materials must be given to a qualifying recipient without
 consideration to receive a credit.

3 (3)(a) An owner or operator of a class I railroad, or owner of a 4 company that recycles railroad material, may assign distribution of 5 all or a portion of the unused credit earned under this section to 6 any taxpayer subject to the tax imposed under this chapter at any 7 time during the year in which the credit is earned and five years 8 following the year that the credit is earned.

9 (b) To transfer all or any portion of an unused credit earned, 10 the taxpayer originally allowed the credit, and the subsequent 11 transferee must jointly file a credit transfer application with the 12 department. The application must include:

(i) The names, addresses, and taxpayer identification numbers ofthe parties to the transfer;

15 (ii) The amount of the credit being transferred;

16 (iii) The year the credit was originally earned by the 17 transferring taxpayer;

18 (iv) The tax year or years for which the credit may be claimed; 19 and

20 (v) Any other information or documents the department may 21 require.

(c) No credit transfer applications under (b) of this subsection(3) may be submitted after January 1, 2035.

(4) The department shall administer the credit. The department
 shall provide a simple credit application form that the department
 shall post on its website.

(5) The credit claimed may not exceed the tax that would otherwise be due under this chapter. Refunds may not be granted in the place of credits. Any amount of credit earned under this section not claimed by the person in one calendar year may be carried forward for no more than five calendar years immediately following the year that the credit was earned.

33 (6) No new credits may be earned for qualifying expenditures 34 after January 1, 2035.

35 (7) For purposes of this section, the following definitions 36 apply:

(a) "Class I railroad" means a railroad that is classified by the
United States surface transportation board as a class I railroad, as
defined in 49 C.F.R. Sec. 1201.1-1(a), as in effect on January 1,
2023.

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(b) "Eligible taxpayer" means:

(i) Any railroad subject to the tax under this chapter that is
classified by the United States surface transportation board as a
class II or class III railroad, as defined in 49 C.F.R. Sec.
1201.1-1(a), as in effect on January 1, 2023;

6 (ii) Any railroad owned by a port, city, or county in the state 7 of Washington; or

8 (iii) Any owner or lessee of rail siding, industrial spur, or 9 industry track located on or adjacent to a class II or class III 10 railroad in the state of Washington.

(c) "Industrial spur" means a secondary track used by railroads and customers at a location to load and unload railcars without interfering with other railroad operations.

14 (d) "Siding" means a short section of track, distinct from a 15 mainline, branch line, or spur, connected by switches to a main track 16 and used for storage, passing, or other purposes.

17 (8) This section does not apply to short line railroads owned by18 a class I railroad or any of its subsidiaries.

(9) No person may claim a credit against taxes due under boththis chapter and chapter 82.04 RCW for the same donated materials.

(10) This section expires January 1, 2040.

22 Sec. 8. (1) This section is the tax preference NEW SECTION. 23 performance statement for the tax preferences contained in 24 chapter . . ., Laws of 2023 (this act). This performance statement is 25 only intended to be used for subsequent evaluation of the tax preferences. It is not intended to create a private right of action 26 27 by any party or be used to determine eligibility for preferential tax 28 treatment.

(2) The legislature categorizes the tax preferences in this act
 as ones intended to accomplish a general purpose, as indicated in RCW
 82.32.808(2)(f), which is to promote economic development throughout
 Washington.

(3) It is the legislature's specific public policy objective to
 encourage and expand economic development by incentivizing investment
 in Washington's railroad infrastructure.

36 (4) The legislature intends to extend the expiration date of the 37 tax preferences in this act if a review finds that freight rail 38 system in the state has been maintained or improved. In conducting 1 its review under this section, the joint legislative audit and review 2 committee should consider, among other measures:

(a) The total miles capable of transporting 286,000-pound 3 4 railcars;

(b) The number of miles of track rehabilitated to 90-pound rail 5 6 or greater;

7 (c) The number of ties replaced;

(d) The amount of ballast replaced; 8

(e) The number of bridges returned from out of service or able to 9 operate heavier loaded equipment; 10

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(f) The number of switches installed;

12 (g) Any related safety benefits of addressing at-grade crossings; (h) The number of rail cars from increased economic activity; 13

(i) Any improvement in federal railroad administration track 14 classification designation up to and including class II track and the 15 16 ability to operate at greater speeds; and

17 (j) The amount of steel or ties made obsolete pursuant to section 2 of this act that are reused by a class II or class III railroad, as 18 defined in section 5 of this act, within Washington. 19

20 (5) In order to obtain the data necessary to perform a review in 21 subsection (4) of this section, the joint legislative audit and 22 review committee may refer to any data collected by the state.

23 <u>NEW SECTION.</u> Sec. 9. Sections 4, 5, and 8 of this act take 24 effect August 1, 2023.

NEW SECTION. Sec. 10. Sections 3 and 7 of this act take effect 25 July 1, 2024. 26

27 NEW SECTION. Sec. 11. Sections 2 and 6 of this act take effect 28 January 1, 2025.

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