## **HOUSE BILL NO. 6175**

June 09, 2022, Introduced by Rep. Hall and referred to the Committee on Tax Policy.

A bill to amend 1933 PA 167, entitled "General sales tax act,"

by amending sections 6a, 6c, and 25 (MCL 205.56a, 205.56c, and 205.75), section 6a as amended by 2015 PA 264, section 6c as added by 2015 PA 262, and section 25 as amended by 2021 PA 108, and by adding sections 4gg and 4ii.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 4gg. (1) Notwithstanding section 4x, beginning October 1,
 2022, the sale at retail of aviation fuel is exempt from the tax
 under this act.

1 (2) As used in this section, "aviation fuel" means fuel as 2 that term is defined in section 4 of the aeronautics code of the 3 state of Michigan, 1945 PA 327, MCL 259.4.

4 Sec. 4ii. (1) Beginning October 1, 2022, the sale at retail of 5 eligible fuel is exempt from the tax under this act.

6 (2) As used in this section, "eligible fuel" means any fuel 7 subject to the tax levied under the motor fuel tax act, 2000 PA 8 403, MCL 207.1001 to 207.1170.

9 Sec. 6a. (1) Through March 31, 2013, at the time of purchase 10 or shipment from a refiner, pipeline terminal operator, or marine 11 terminal operator, a purchaser or receiver of gasoline shall prepay a portion of the tax imposed by this act at the rate provided in 12 this section to the refiner, pipeline terminal operator, or marine 13 14 terminal operator for the purchase or receipt of gasoline. If the 15 purchase or receipt of gasoline is made outside this state for 16 shipment into and subsequent sale within this state, the purchaser or receiver, other than a refiner, pipeline terminal operator, or 17 18 marine terminal operator, shall make the prepayment required by 19 this section directly to the department. Prepayments for gasoline 20 shall must be made at a cents-per-gallon rate determined by the department and shall must be based on 6% of the statewide average 21 retail price of a gallon of self-serve unleaded regular gasoline as 22 23 determined and certified by the department rounded up to the nearest 1/10 of 1 cent. A person that makes prepayments directly to 24 25 the department shall make those prepayments according to the 26 schedule in subsection (6).

27 (2) Beginning April 1, 2013 through March 31, 2016, at the
28 time of purchase or shipment from a refiner, pipeline terminal
29 operator, or marine terminal operator, a purchaser or receiver of

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fuel shall prepay a portion of the tax imposed by this act at the 1 2 rates provided in this section to the refiner, pipeline terminal operator, or marine terminal operator for the purchase or receipt 3 of fuel. If the purchase or receipt of fuel is made outside this 4 5 state for shipment into and subsequent sale within this state, the 6 purchaser or receiver, other than a refiner, pipeline terminal 7 operator, or marine terminal operator, shall make the prepayment 8 required by this section directly to the department. Prepayments 9 for gasoline shall must be made at a cents-per-gallon rate 10 determined by the department and shall must be based on 6% of the 11 statewide average retail price of a gallon of self-serve unleaded 12 regular gasoline as determined and certified by the department rounded up to the nearest 1/10 of 1 cent. Prepayments for diesel 13 14 fuel shall must be made at a cents-per-gallon rate determined by 15 the department and shall must be based on 6% of the statewide 16 average retail price of a gallon of undyed No. 2 ultra-low sulfur 17 diesel fuel as determined and certified by the department rounded 18 up to the nearest 1/10 of 1 cent. A person that makes prepayments 19 directly to the department shall make those prepayments according 20 to the schedule in subsection (6).

(3) Beginning April 1, 2016 through September 30, 2022, at the 21 22 time of purchase or shipment in this state from a refiner, pipeline 23 terminal operator, or marine terminal operator, a purchaser or 24 receiver of fuel other than an exporter or supplier for immediate 25 export, as evidenced by the terminal's shipping papers or bill of lading, shall prepay a portion of the tax imposed by this act at 26 27 the rates provided in this section to the refiner, pipeline terminal operator, or marine terminal operator for the purchase or 28 29 receipt of fuel. If the purchase or receipt of fuel is made outside

this state for shipment into and subsequent sale within this state, 1 the purchaser or receiver, other than a refiner, pipeline terminal 2 operator, or marine terminal operator as part of a bulk transfer, 3 shall make the prepayment required by this section directly to the 4 5 department. Prepayments for gasoline shall must be made at a cents-6 per-gallon rate determined by the department and shall must be 7 based on 6% of the statewide average retail price of a gallon of 8 self-serve unleaded regular gasoline as determined and certified by 9 the department rounded up to the nearest 1/10 of 1 cent. 10 Prepayments for diesel fuel shall must be made at a cents-per-11 gallon rate determined by the department and shall must be based on 12 6% of the statewide average retail price of a gallon of undyed No. 13 2 ultra-low sulfur diesel fuel as determined and certified by the 14 department rounded up to the nearest 1/10 of 1 cent. A person that 15 makes prepayments directly to the department shall make those 16 prepayments according to the schedule in subsection (6).

17 (4) The rates of prepayment applied pursuant to subsections
18 (2) and (3) shall be determined every month by the department. The
19 department shall publish notice of the rates of prepayment
20 applicable to gasoline and diesel fuel pursuant to subsections (2)
21 and (3) not later than the tenth day of the month immediately
22 preceding the month in which the rate is effective.

(5) A person subject to tax under this act that makes prepayment to another person as required by this section for gasoline may claim an estimated prepayment credit on its regular monthly return filed pursuant to section 6. The credit shall must be for prepayments made during the month for which the return is required and shall must be based upon the difference between prepayments made in the immediately preceding month and collections

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of prepaid tax received from sales or transfers during the month 1 for which the return required under section 6 is made. A sale or 2 transfer for which collection of prepaid tax is due the taxpaver is 3 subject to a bad debt deduction under section 4i, whether or not 4 5 the sale or transfer is a sale at retail. The credit shall must not 6 be reduced because of actual shrinkage. A taxpayer that does not, 7 in the ordinary course of business, sell gasoline in each month of 8 the year may, with the approval of the department, base the initial 9 prepayment deduction in each tax year on prepayments made in a 10 month other than the immediately preceding month. The difference in 11 actual prepayments shall must be reconciled on the annual return in accordance with pursuant to procedures prescribed by the 12 13 department.

14 (6) Notwithstanding the other provisions for the payment and 15 remitting of tax due under this act, a refiner, pipeline terminal 16 operator, or marine terminal operator shall account for and remit 17 to the department the prepayments received pursuant to under this 18 section in accordance with pursuant to the following schedule:

(a) On or before the twenty-fifth of each month, prepayments
received after the end of the preceding month and before the
sixteenth of the month in which the prepayments are made.

(b) On or before the tenth of each month, payments receivedafter the fifteenth and before the end of the preceding month.

24 (7) A refiner, pipeline terminal operator, or marine terminal
25 operator that fails to remit prepayments made by a purchaser or
26 receiver of fuel is subject to the penalties provided by 1941 PA
27 122, MCL 205.1 to 205.31.

28 (8) The refiner, pipeline terminal operator, or marine29 terminal operator shall not receive a deduction under section 4 for

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receiving and remitting prepayments from a purchaser or receiver
 pursuant to this section.

3 (9) The purchaser or receiver of fuel that makes prepayments
4 is not subject to further liability for the amount of the
5 prepayment if the refiner, pipeline terminal operator, or marine
6 terminal operator fails to remit the prepayment.

7 (10) A person subject to tax under this act that makes 8 prepayment to another person as required by this section for diesel 9 fuel may claim an estimated prepayment credit on its regular 10 monthly return filed pursuant to section 6. The credit shall must 11 be for prepayments made during the month for which the return is 12 required and shall must be based upon the difference between the prepayments made in the immediately preceding month and collections 13 14 of prepaid tax received from sales or transfers during the month 15 for which the return required under section 6 is made. A sale or 16 transfer for which collection of prepaid tax is due the taxpayer is 17 subject to a bad debt deduction under section 4i, whether or not 18 the sale or transfer is a sale at retail. The credit shall must not 19 be reduced because of actual shrinkage. A taxpayer that does not, 20 in the ordinary course of business, sell diesel fuel in each month of the year may, with the approval of the department, base the 21 22 initial prepayment deduction in each tax year on prepayments made 23 in a month other than the immediately preceding month. Estimated 24 prepayment credits claimed with the return due in April 2013 shall 25 must be based on the taxpayer's retail sales of diesel fuel in 26 March 2013. The difference in actual prepayments shall must be 27 reconciled on the annual return in accordance with pursuant to 28 procedures prescribed by the department. Repayment of the credit 29 claimed on the return due in April 2013 shall must be made by the

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earlier of the date that the taxpayer stops selling diesel fuel or
 October 15, 2013.

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(11) As used in this section:

4 (a) "Alcohol" means fuel grade ethanol or a mixture of fuel5 grade ethanol and another product.

6 (b) "Blendstock" includes all of the following:

7 (i) Any petroleum product component of fuel, such as naphtha,8 reformate, or toluene.

9 (ii) Any oxygenate that can be blended for use in a motor fuel.
10 (c) "Boat terminal transfer" means a dock, a tank, or
11 equipment contiguous to a dock or a tank, including equipment used
12 in the unloading of fuel from a ship and in transferring the fuel
13 to a tank pending wholesale bulk reshipment.

14 (d) "Bulk transfer" means a transfer of fuel from, or purchase 15 for resale by, a refiner, pipeline terminal operator, or marine 16 terminal operator to or from another refiner, pipeline terminal 17 operator, or marine terminal operator through pipeline tender or 18 marine delivery, including pipeline movements of fuel or marine 19 vessel movements of fuel. Bulk transfer also includes a transaction 20 involving the transfer by any transportation means to, or purchase 21 for resale by, a refiner, pipeline terminal operator, or marine 22 terminal operator of alcohol to be used exclusively for blending 23 with gasoline. Notwithstanding anything to the contrary in this 24 definition, fuel transferred to, or purchased for resale by, a 25 refiner, pipeline terminal operator, or marine terminal operator 26 must be delivered to, or otherwise remain within, the bulk transfer 27 terminal system prior to before removal across the rack in order to 28 constitute a bulk transfer.

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(e) "Bulk transfer terminal system" means the fuel

distribution system consisting of refineries, pipelines, marine
 vessels, and terminals and includes fuel storage tanks and fuel
 storage facilities that are part of a refinery, boat terminal
 transfer, or terminal owned, operated, or controlled by a refiner,
 marine terminal operator, or pipeline terminal operator.

6 (f) "Diesel fuel" means any liquid other than gasoline that is 7 capable of use as a fuel or a component of a fuel in a motor 8 vehicle that is propelled by a diesel-powered engine or in a 9 diesel-powered train. Diesel fuel includes number 1 and number 2 10 fuel oils, kerosene, and mineral spirits. Diesel fuel also includes 11 any blendstock or additive that is sold for blending with diesel fuel and any liquid prepared, advertised, offered for sale, sold 12 13 for use as, or used in the generation of power for the propulsion 14 of a diesel-powered engine, airplane, or marine vessel. An additive 15 or blendstock is presumed to be sold for blending unless a certification is obtained for federal purposes that the substance 16 is for a use other than blending for diesel fuel. Diesel fuel does 17 18 not include dyed diesel fuel, dyed kerosene, or an excluded liquid. 19 (q) "Dyed diesel fuel" means diesel fuel that is dyed in

20 accordance with internal revenue service pursuant to Internal 21 Revenue Service rules or pursuant to any other internal revenue 22 service Internal Revenue Service requirements, including any 23 invisible marker requirements.

(h) "Dyed kerosene" means kerosene that is dyed in accordance
with internal revenue service pursuant to Internal Revenue Service
rules or pursuant to any other internal revenue service Internal
Revenue Service requirements, including invisible marker
requirements.

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(i) "Excluded liquid" means that term as defined in 26 CFR

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**1** 48.4081-1.

2 (j) "Export" means to purchase or receive fuel in this state3 for immediate shipment and subsequent sale outside of this state.

4 (k) "Exporter" means a person that exports fuel and is
5 licensed under section 86 of the motor fuel tax act, 2000 PA 403,
6 MCL 207.1086.

7 (l) "Fuel" means gasoline and diesel fuel that is subject to
8 tax under this act, collectively, except when gasoline or diesel
9 fuel is referred to separately.

10 (m) "Gasoline" means and includes gasoline, alcohol, gasohol, casing head or natural gasoline, benzol, benzine, naphtha, 11 12 methanol, transmix, any blendstock additive, or other product that 13 is sold for blending with gasoline or for use on the road, other 14 than products typically sold in containers of less than 5 gallons. 15 Gasoline also includes a liquid prepared, advertised, offered for 16 sale, sold for use as, or used in the generation of power for the 17 propulsion of a motor vehicle, airplane, or marine vessel, 18 including a product obtained by blending together any 1 or more 19 products of petroleum, with or without another product, and 20 regardless of the original character of the petroleum products 21 blended, if the product obtained by the blending is capable of use 22 in the generation of power for the propulsion of a motor vehicle, 23 airplane, or marine vessel. The blending of all of the above-named products, regardless of their name or characteristics, shall 24 25 conclusively be presumed to have been done to produce fuel, unless 26 the product obtained by the blending is entirely incapable of use 27 as fuel. An additive or blendstock is presumed to be sold for blending unless a certification is obtained for federal purposes 28 that the substance is for a use other than blending for gasoline. 29

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Gasoline does not include diesel fuel, dyed diesel fuel, dyed
 kerosene, or an excluded liquid.

(n) "Kerosene" means all grades of kerosene, including, but 3 not limited to, the 2 grades of kerosene, No. 1-K and No. 2-K, 4 5 commonly known as K-1 kerosene and K-2 kerosene, respectively, 6 described in American society for testing and materials Society for 7 Testing and Materials specification D-3699, in effect on January 1, 8 1999, and kerosene-type jet fuel described in American society for 9 testing and materials Society for Testing and Materials 10 specification D-1655 and military specifications MIL-T-5624r and 11 MIL-T-83133d (grades jp-5 and jp-8), and any successor internal 12 revenue service Internal Revenue Service rules or regulations, as the specification for kerosene and kerosene-type jet fuel. Kerosene 13 14 does not include dyed kerosene or an excluded liquid.

15 (o) "Marine terminal operator" means a person that stores fuel16 at a boat terminal transfer.

(p) "Pipeline terminal operator" means a person that stores fuel in tanks and equipment used in receiving and storing fuel from interstate and intrastate pipelines pending wholesale bulk reshipment.

(q) "Purchase", "receipt", or "shipment" does not include a
two-party exchange, a bulk transfer, or a receipt of fuel as part
of a bulk transfer.

(r) "Rack" means a mechanism for delivering fuel from a
refiner, a pipeline terminal operator, or a marine terminal
operator into a railroad tank car, a transport truck, a tank wagon,
or the fuel supply tank of a marine vessel.

28 (s) "Refiner" means a person that meets all of the following 29 requirements:

(i) Manufactures or produces fuel at a refinery by any process
 involving substantially more than the blending of fuel.

3 (*ii*) Is a taxable fuel registrant that is a refiner for4 purposes of 26 CFR 48.4081-1.

5 (t) "Refinery" means a facility used by a refiner to produce
6 fuel from crude oil, unfinished oils, natural gas liquids, or other
7 hydrocarbons and from which fuel may be removed by pipeline or
8 marine vessel or at a rack.

9 (u) "Removal" or "removed" means a physical transfer other
10 than by evaporation, loss, or destruction of fuel from a refiner,
11 pipeline terminal operator, or marine terminal operator.

(v) "Supplier" means a supplier or permissive supplier
licensed under section 70 or 73 of the motor fuel tax act, 2000 PA
403, MCL 207.1070 and 207.1073.

15 (w) "Tank wagon" means a straight truck having 1 or more 16 compartments other than the fuel supply tank designed or used to 17 carry fuel.

18 (x) "Terminal" means a fuel storage and distribution facility19 that meets all of the following requirements:

20 (i) Is registered as a qualified terminal by the internal
 21 revenue service.Internal Revenue Service.

22 (*ii*) Is supplied by pipeline or marine vessel.

23 (iii) Has a rack from which fuel may be removed.

(y) "Transport truck" means a semitrailer combination rig
designed or used for the purpose of transporting fuel over the
public roads or highways.

(z) "Transmix" means the mixed product that results from the
buffer or interface of 2 different products in a pipeline shipment,
or a mixture of 2 different products within a terminal operated by

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a pipeline terminal operator, within a boat terminal transfer
 operated by a marine terminal operator, or at a refinery that
 results in an off-grade mixture.

4 (aa) "Two-party exchange" means a transaction, including a
5 book transfer, in which fuel is transferred from 1 supplier to
6 another supplier where all of the following occur:

7 (i) The transaction includes a transfer of fuel from the person
8 who holds the original inventory position for the fuel in fuel
9 storage tanks as reflected in the records of the refiner, pipeline
10 terminal operator, or marine terminal operator.

11 (*ii*) The exchange transaction is completed before removal12 across the rack by the receiving supplier.

13 (*iii*) The refiner, pipeline terminal operator, or marine 14 terminal operator in its books and records treats the receiving 15 exchange party as the supplier that removes the fuel across a rack 16 for purposes of reporting the transaction to the department under 17 the motor fuel tax act, 2000 PA 403, MCL 207.1001 to 207.1170.

Sec. 6c. (1) Beginning April 1, 2016 and each calendar quarter thereafter through September 30, 2022, each taxpayer making sales at retail of aviation fuel shall, on or before the last day of the month in the month that immediately follows the end of a calendar quarter, file an informational report with the department on a form prescribed by the department showing all of the following for the immediately preceding calendar quarter:

25 (a) The entire amount of the taxpayer's taxable sales at26 retail of aviation fuel.

27 (b) The gross proceeds of the taxpayer's business from taxable28 sales at retail of aviation fuel.

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(c) The amount of tax for which the taxpayer is liable from

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1 sales at retail of aviation fuel.

2 (d) The number of taxable gallons of aviation fuel sold by the
3 taxpayer at each airport and the gross proceeds from the sales of
4 those gallons of aviation fuel.

5 (e) Any other information the department considers necessary6 for the proper administration of this act.

7 (2) The report required under this section shall must not
8 include any remittance for tax, and does not constitute a return or
9 otherwise alleviate the taxpayer's obligations under section 6.

10 (3) A taxpayer required to file the informational report under 11 this section that fails or refuses to file the informational report within the time and in the manner specified in this section shall 12 be-is liable for a penalty of \$10.00 per day for each day for each 13 14 separate failure or refusal up to, but not exceeding, a maximum 15 penalty of \$500.00 for each separate violation. The department may 16 waive the penalty if the taxpayer demonstrates to the satisfaction 17 of the department that the failure to file was due to reasonable 18 cause.

19 (4) As used in this section, "aviation fuel" means fuel as
20 that term is defined in section 4 of the aeronautics code of the
21 state of Michigan, 1945 PA 327, MCL 259.4.

Sec. 25. (1) All money received and collected under this act must be deposited by the department in the state treasury to the credit of the general fund, except as otherwise provided in this section.

26 (2) Fifteen percent of the collections of the tax imposed at a
27 rate of 4% must be distributed to cities, villages, and townships
28 pursuant to the Glenn Steil state revenue sharing act of 1971, 1971
29 PA 140, MCL 141.901 to 141.921.

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(3) Sixty percent of the collections of the tax imposed at a
 rate of 4% must be deposited in the state school aid fund
 established in section 11 of article IX of the state constitution
 of 1963 and distributed as provided by law. In addition, all of the
 collections of the tax imposed at the additional rate of 2%
 approved by the electors on March 15, 1994 must be deposited in the
 state school aid fund.

8 (4) Except as otherwise provided in this subsection, not less 9 than 27.9% of 25% of the collections of the general sales tax 10 imposed at a rate of 4% directly or indirectly on fuels sold to 11 propel motor vehicles upon highways, on the sale of motor vehicles, 12 and on the sale of the parts and accessories of motor vehicles by new and used car businesses, used car businesses, accessory dealer 13 14 businesses, and gasoline station businesses as classified by the 15 department must be deposited each year into the comprehensive 16 transportation fund. For the fiscal year ending September 30, 2021 only, the amount deposited into the comprehensive transportation 17 18 fund under this subsection must be reduced by \$18,000,000.00 and 19 that \$18,000,000.00 must be deposited into the transportation administration collection fund. 20

(5) Beginning Except as otherwise provided in subsection (6), 21 22 beginning October 1, 2016 and the first day of each calendar 23 quarter thereafter, through September 30, 2022, an amount equal to 24 the collections for the calendar quarter that is 2 calendar 25 quarters immediately preceding the current calendar quarter of the tax imposed under this act at the additional rate of 2% approved by 26 27 the electors on March 15, 1994 from the sale at retail of aviation fuel must be distributed as follows: 28

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(a) An amount equal to 35% of the collections of the tax

1 imposed at a rate of 2% on the sale at retail of aviation fuel must
2 be deposited in the state aeronautics fund and must be expended, on
3 appropriation, only for those purposes authorized in the
4 aeronautics code of the state of Michigan, 1945 PA 327, MCL 259.1
5 to 259.208.

6 (b) An amount equal to 65% of the collections of the tax
7 imposed at a rate of 2% on the sale at retail of aviation fuel must
8 be deposited in the qualified airport fund and must be expended, on
9 appropriation, only for those purposes authorized under section 35
10 of the aeronautics code of the state of Michigan, 1945 PA 327, MCL
11 259.35.

(6) The-For fiscal years ending before October 1, 2022, the 12 department shall, on an annual basis, reconcile the amounts 13 14 distributed under subsection (5) during each fiscal year with the 15 amounts actually collected for a particular fiscal year and, except 16 as otherwise provided in this subsection, shall make any necessary adjustments, positive or negative, to the amounts to be distributed 17 18 for the next successive calendar quarter that begins January 1. The 19 department may transfer money between funds, delay and adjust a 20 distribution under subsection (5), or take any other action that 21 the department considers necessary to account for any necessary 22 adjustments, positive or negative, resulting from the 23 reconciliation under this subsection for the fiscal year ending 24 September 30, 2022. For fiscal years ending before October 1, 2022, 25 the state treasurer or his or her designee shall annually provide 26 to the operator of each qualified airport a report of the 27 reconciliation performed under this subsection. The reconciliation 28 report is subject to the confidentiality restrictions and penalties 29 provided in section 28(1)(f) of 1941 PA 122, MCL 205.28.

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(7) An amount equal to the collections of the tax imposed at a 1 rate of 4% under this act from the sale at retail of computer 2 software must be deposited in the Michigan health initiative fund 3 created in section 5911 of the public health code, 1978 PA 368, MCL 4 5 333.5911, and must be considered in addition to, and is not 6 intended as a replacement for any other money appropriated to the 7 department of health and human services. The funds deposited in the 8 Michigan health initiative fund on an annual basis must not be less 9 than \$9,000,000.00 or more than \$12,000,000.00.

10 (8) An amount equal to all revenue lost to the state school 11 aid fund as a result of the exemptions under sections 4a(1)(u) and 4ee, as determined by the department, must be deposited into the 12 state school aid fund established in section 11 of article IX of 13 14 the state constitution of 1963. Money deposited into the state 15 school aid fund under this subsection must not include and must be 16 considered in addition to money deposited in the state school aid fund under subsection (3). A person that claims an exemption under 17 18 section 4ee shall report the sales price of the data center equipment as defined in section 4ee and any other information 19 20 necessary to determine the amount of revenue lost to the state school aid fund as a result of the exemption under section 4ee 21 22 annually on a form at the time and in a manner prescribed by the 23 department. The report required under this subsection must not 24 include any remittance for tax, and does not constitute a return or 25 otherwise alleviate any obligations under section 6.

26 (9) The balance in the state general fund shall be disbursed27 only on an appropriation or appropriations by the legislature.

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(10) As used in this section:

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(a) "Aviation fuel" means fuel as that term is defined in

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section 4 of the aeronautics code of the state of Michigan, 1945 PA
 327, MCL 259.4.

3 (b) "Comprehensive transportation fund" means the
4 comprehensive transportation fund created in section 10b of 1951 PA
5 51, MCL 247.660b.

6 (c) "Qualified airport" means that term as defined in section
7 109 of the aeronautics code of the state of Michigan, 1945 PA 327,
8 MCL 259.109.

9 (d) "Qualified airport fund" means the qualified airport fund
10 created in section 34(2) of the aeronautics code of the state of
11 Michigan, 1945 PA 327, MCL 259.34.

(e) "State aeronautics fund" means the state aeronautics fund
created in section 34(1) of the aeronautics code of the state of
Michigan, 1945 PA 327, MCL 259.34.

15 (f) "Transportation administration collection fund" means the
16 transportation administration collection fund created in section
17 810b of the Michigan vehicle code, 1949 PA 300, MCL 257.810b.